

Message Text

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C O N F I D E N T I A L STATE 188127

FOR ASSISTANT SECRETARY LEWIS

FOLLOWING REPEAT GENEVA 6071 SENT ACTION SECSTATE INFO
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OTTAWA ROME TEL AVIV TOKYO VIENNA USUN OECD PARIS EC BRUSSELS
DTD 28 JUL

QTE

C O N F I D E N T I A L GENEVA 6071

E.O. 11652: GDS

TAGS: ECOSOC EGEN XF

SUBJECT: 61ST ECOSOC: ITEM 19- EGYPTIAN RESOLUTION ON ASSISTANCE
TO PALESTINIANS

REF: A. GENEVA 6035 (NOTAL); B. STATE 183452 (NOTAL)

1. SUMMARY: THE EGYPTIAN DRAFT RESOLUTION ON ASSISTANCE TO THE
PALESTINIAN PEOPLE, IN TEXT AS PREVIOUSLY REPORTED, HAS BEEN FORMALLY
CIRCULATED. THIS MESSAGE RECAPS THE PRESENT SITUATION AND REPORTS
ON THE VIEWS OF KEY DELS (INCLUDING ISRAELI OBSERVER). AS MATTERS
STAND, AND UNLESS THE RESOLUTION IS AMENDED WITH RESPECT TO THE
PLO, A NUMBER OF WESTERN DELS WILL ABSTAIN, HE MAY BE ALONE
IN VOTING "NO." WHILE THE SCHEDULE IS UNCERTAIN, A VOTE IN
COMMITTEE COULD COME AS EARLY AS THE AFTERNOON OF JULY 29 --
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BUT MORE LIKELY JULY 30. REQUEST FURTHER GUIDANCE IN ACCORDANCE

WITH THE CONTINGENCIES EXPLAINED BELOW. END SUMMARY

2. THE EGYPTIAN DRAFT RESOLUTION ON ASSISTANCE TO THE PALESTINIAN PEOPLE APPEARED JULY 28 AS A FORMAL DOCUMENT (E/AC.24/L.528, DATED JULY 27), UNDER AGENDA ITEM 19 (OPERATIONAL ACTIVITIES FOR DEVELOPMENT) WHICH COMES UP IN THE POLICY AND PROGRAM COORDINATING COMMITTEE. SPONSORSHIP IS SHOWN TO BE EGYPT ON BEHALF OF THE G-77, AND THE EGYPTIAN REP TELLS US THAT BULGARIA AND THE GDR HAVE JOINED. ACCORDING TO THE EGYPTIAN REP ALL THE ECOSOC MEMBERS OF THE G-77 AGREED TO JOINT SPONSORSHIP BUT SOME (ESPECIALLY CERTAIN LATIN AMERICANS) PREFERRED THE GROUP DESIGNATION AS ABOVE RATHER THAN BEING LISTED INDIVIDUALLY. THE TEXT IS A PREVIOUSLY REPORTED, BUT IS REPEATED BELOW FOR THE BENEFIT OF THOSE ADDRESSEES WHO DID NOT RECEIVE OUR FIRST TEL.

OPERATIONAL ACTIVITIES FOR DEVELOPMENT
DRAFT RESOLUTION SUBMITTED BY EGYPT ON BEHALF OF THE GROUP OF 77
ASSISTANCE TO THE PALESTINIAN PEOPLE
THE ECONOMIC AND SOCIAL COUNCIL
RECALLING GENERAL ASSEMBLY RESOLUTION 3210 (XXIX), 3236 (XXIX)
AND 3237 (XXIX), AND COUNCIL RESOLUTION 1978 (LIX),

1. INVITES THE UNITED NATIONS DEVELOPMENT PROGRAMME, THE SPECIALIZED AGENCIES AND OTHER ORGANIZATIONS WITHIN THE UNITED NATIONS SYSTEM TO INTENSIFY, AS A MATTER OF URGENCY AND IN CO-ORDINATION WITH THE ECONOMIC COMMISSION FOR WESTERN ASIA, THEIR EFFORTS IN IDENTIFYING THE SOCIAL AND ECONOMIC NEEDS OF THE PALESTINIAN PEOPLE;

2. REQUESTS THE ABOVE-MENTIONED AGENCIES AND ORGANIZATIONS TO CONSULT AND CO-OPERATE WITH THE PALESTINE LIBERATION ORGANIZATION, THE REPRESENTATIVE OF THE PALESTINIAN PEOPLE, WITH A VIEW TO ESTABLISHING AND IMPLEMENTING CONCRETE PROJECTS TO ENSURE THE IMPROVEMENT OF THE SOCIAL AND ECONOMIC CONDITIONS OF THE PALESTINIAN PEOPLE;

3. URGES THE HEADS OF THE ORGANIZATIONS AND AGENCIES CONCERNED TO FORMULATE AND SUBMIT TO THEIR RESPECTIVE GOVERNING AND/OR LEGISLATIVE BODIES PROPOSALS FOR ENSURING THE IMPLEMENTATION OF OPERATIVE PARAGRAPHS 1 AND 2;

4. REQUESTS THE SECRETARY-GENERAL TO SUBMIT A REPORT TO THE COUNCIL AT ITS SIXTY-THIRD SESSION ON THE STEPS TAKEN TO IMPLEMENT THIS RESOLUTION.

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3. FOLLOWING IS CURRENT READING OF WESTERN POSITIONS ON THE DRAFT, BEARING IN MIND THAT WE HAD INFORMED ALL THOSE MENTIONED BELOW OF OUR POSITION. AMONG THE SIX EC-9 ECOSOC MEMBERS: THE FRG DELEGATION HAS INSTRUCTIONS GIVING LATITUDE TO VOTE "NO" OR ABSTAIN, WITH THE LIKELIHOOD OF ABSTENTION IN THE INTERESTS OF EC -9 SOLIDARITY; THE UK, DANISH AND BELGIAN DELEGATIONS HAVE INSTRUCTIONS TO ABSTAIN, IN ADDITION TO WHICH THE DANES HAVE SOME PROBLEMS WITH OTHER ASPECTS OF THE

RESOLUTION; THE FRENCH HAVE TENTATIVE INSTRUCTIONS INDICATING PROBABLE ABSTENTION; THE ITALIANS ARE AWAITING INSTRUCTIONS. THE PROBABILITY IS THAT THE SIX WILL ABSTAIN IN BLOC. WE HAVE ALSO INFORMED THE DUTCH OBSERVER (AS EC-9 CHAIRMAN) OF OUR POSITION.

NORWAY HAS INSTRUCTIONS TO ABSTAIN PROVIDED THIS IS THE POSITION OF MOST EC-9 COUNTRIES ESPECIALLY DENMARK (WHICH IS THE CASE). AUSTRALIA HAS PRELIMINARY RESPONSE DISCUSSING EITHER A "NO" OR AN ABSTENTION DEPENDING ON OTHER WESTERN COUNTRIES, WITH THE LIKELIHOOD THE FINAL INSTRUCTIONS WILL BE TO ABSTAIN. THE CANADIAN DELEGATION NOW EXPECTS INSTRUCTIONS TO ABSTAIN, WHICH IS THE DELEGATION'S OWN PREFERENCE. AUSTRIA IS REQUESTING INSTRUCTIONS, WITH THE SUGGESTION OF EITHER AN ABSTENTION OR A "YES" ACCOMPANIED BY AN EXPLANATION THAT AUSTRIA DOES NOT AGREE THAT THE PLO IS THE SOLE REPRESENTATIVE OF THE PALESTINIAN PEOPLE. JAPAN HAS NO INSTRUCTIONS YET, BUT EXPECTS THEY WILL BE TO VOTE "YES".

4. IN RESPONSE TO A DIRECT APPROACH, WE INFORMED THE EGYPTIAN REP ON JULY 28 OF OUR INSTRUCTIONS TO VOTE AGAINST THE RESOLUTION BECAUSE OF ITS LANGUAGE ON THE PLO AND OUR WILLINGNESS TO ACCEPT THE SUBSTITUTION OF "INTERESTED PARTIES." THE EGYPTIAN REP SPECIFICALLY ASKED WHETHER WE COULD ACCEPT "INTERESTED PARTIES INCLUDING THE PLO", TO WHICH WE REPLIED IN THE NEGATIVE, PER REFTEL B. SHE SAID SHE WOULD REPORT OUR POSITION TO THE OTHER PRINCIPAL CO-SPONSORS, BUT WAS VERY DOUBTFUL THAT "INTERESTED PARTIES" WITHOUT MENTIONING THE PLO WOULD BE ACCEPTABLE. HER DELEGATION WAS ALSO CONCERNED THAT WE MIGHT MAKE A MAJOR DEBATING ISSUE OF THIS RESOLUTION, TO WHICH WE REPLIED THIS WAS NOT OUR INTENTION.

5. THE ISRAELI OBSERVER (HARAN) IS ACTIVELY LOBBYING, ATTEMPTING TO PERSUADE WESTERN COUNTRIES (E.G. FRG) TO HARDEON TO A "NO" CONFIDENTIAL

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AND URGING MODERATE LATIN AMERICAN CO-SPONSORS TO INSIST ON ACCEPTABLE LANGUAGE ("INTERSTED PARTIES"), USING INTER ALIA ARGUMENT ON U.S. CONGRESSIONAL REACTION VIS-A-VIS UNDP CONTRIBUTIONS. HE IS URGING US TO BACK HIM UP, EVEN TO THE EXTENT OF OUR USING TACTIC OF THREATENING A MAJOR ROW.

6. THE DRAFT RESOLUTION COULD BE FORMALLY INTRODUCED IN THE PPCC JULY 29 WITH A VOTE AS EARLY AS THE SAME AFTERNOON, ALTHOUGH JULY 30 IS MORE LIKELY. ON THE OTHER HAND THERE IS SOME TALK OF MOVING TO A NEGOTIATING GROUP. MOREOVER, WE UNDERSTAND ECOSOC PRESIDENT AKE (IVORY COAST) IS ATTEMPTING TO PROMOTE AGREEMENT ON ACCEPTABLE LANGUAGE IN THE INTERESTS OF AVOIDING A DIVISIVE VOTE.

7. IN THE LIGHT OF THE ABOVE AS WELL AS REFTEL A, WE WOULD

APPRECIATE SPECIFIC INSTRUCTIONS COVERING THE FOLLOWING:

- A. CONFIRMATION OF EXISTING INSTRUCTIONS TO VOTE "NO" ON THE RESOLUTION AS DRAFTED OR WITH ANY OTHER MENTION OF THE PLO.
- B. THE POSSIBLE CONTINGENCY OF SEPARATE VOTED ON THE OFFENDING PARA AND THE RESOLUTION AS A WHOLE (PARA FIVE REFTEL A).
- C. OUR SUGGESTED BRIEF EXPLANATION OF VOTE (PARA SIX REFTEL A).
- D. ADDITIONALLY, IN THE UNLIKELY EVENT THAT "INTERESTED PARTIES" (WITHOUT MENTIONING THE PLO) SHOULD BE AGREED TO, THAT WE SHOULD ACCEPT THE RESOLUTION WITH OR W/O VOTE, WHICH WE INFER FROM REFTEL B. ABRAMS UNQTE KISSINGER

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